



IMO STATE OF NIGERIA

2010, LAW NO. 12

A Law to Establish the State Council on Public Procurement, Bureau of Public Procurement, Price Intelligence and Related Matters.

Long Title

BE IT ENACTED by the Imo State House of Assembly of Nigeria as follows:

Enactment

PART I - PRELIMINARY

1. This Law may be cited as the Imo State Public Procurement Law No. 12 of 2010.

*Citation/
Commencement*

2. In this Law, unless the context otherwise requires –

Interpretation

“Accounting Officer” means the person charged with line supervision of conduct of all procurement processes;

“Approving Authority” means the person charged with overall responsibility for the functioning of a Ministry, extra-ministerial, department or corporation;

“Assets” includes tangible and intangible things which have been or may be sold or procured for consideration;

“Bid Security” means a form of security assuring that the bidders shall not withdraw a bid within the period specified for acceptance and shall execute a written contract within the time specified in the bid;

“Bureau” means the Bureau of Public Procurement and Price Intelligence established by section 5(1) of this Law;

“Council” means the Imo State Council on Public Procurement established by section 3(1) of this Law;

“Certificate of No Objection” means the document evidencing and authenticating that Due Process and the letters of this

Law have been followed in the conduct of a procurement proceeding and allowing for the procuring entity to enter into contract or effect payments to the contractors or suppliers from the treasury;

“Contract” means an agreement entered in writing;

“Contractor or Supplier” means any potential party to a procurement contract with the procuring entity and includes any corporation, partnership, individual, sole proprietor, joint stock company, joint venture or any other legal entity through which business is conducted;

“Debar” means the placing of a firm, company or natural person on a list of person ineligible to participate in any proceedings under this law;

“Excessive Price” means a monetary value proposed by a bidder for any procurement which in the estimation of the Bureau is unreasonable and injudicious after consideration of the actual value of the item in question plus all reasonable imputations of cost and profit;

“Good” means objects of every kind and description including raw materials, products and equipment and objects in solid, liquid or gaseous form and electricity as well as services incidental to the supply of the goods;

“Government” means the Government of Imo State of Nigeria;

“Governor” means the Governor of Imo State of Nigeria;

“House of Assembly” means the House of Assembly of Imo State of Nigeria;

“Interim Performance Certificates” means evidence that a contractor or supplier has performed its obligations under a procurement contract up to a level stipulated by the agency but not meaning completion;

“International Competitive Bidding” means the solicitation of

bids from both domestic and foreign contractors and suppliers;

“Local Government” means any of the Local Government Councils of Imo State;

“Lowest Evaluated Responsive Bid” means the lowest price bid amongst the bids that meet all the technical requirements and standard as contained in the tender document;

“Margin of Preference” means the extra mark up on a price allowed any domestic contractor or supplier bidding under International competitive Bidding without being otherwise disadvantageous to the bid in terms of price;

“Minor Value” means a monetary value which is not in excess of the monetary thresholds for any approving authority by the Bureau;

“Monetary Threshold” means the value limit in Naira set by the Bureau outside of which an approving authority may not award a procurement contract or procurement;

“Negotiation” means discussions to determine the terms and conditions of a contract or procurement;

“Open Competitive Bidding” means the offer of prices by individuals, firms or companies competing for a contract, privilege or right to supply specified goods, works construction or services;

“Procurement” means acquisition;

“Procurement Proceedings” means the initiation of the process of effecting a procurement up to award of a procurement contract;

“Procuring Entity” means any public body engaged in procurement and includes a Ministry, Extra-Ministerial Department, Government Agency, Parastatal and Corporation;

“Public Procurement” means the acquisition by any means of goods, works or services by the government;

“Relevant Authority” includes Economic and Financial Crimes Commission and Independent Corrupt Practices Commission;

“Restitution” means refund of the amount involved;

“Services” means the rendering by a contractor or supplier of his time and effort and includes any object of procurement other than goods, works or construction;

“Solicitation Documents” means the bid solicitation documents or any other documents for solicitation of offers, proposals or quotations;

“State” means Imo State of Nigeria;

“State Competitive Bidding” means the solicitation of bids from domestic contractors and suppliers registered or incorporated to carry on business under Nigerian Law, with this meaning applying also to National Competitive Bidding.

“Substantially Responsive” means the response to bid solicitations which virtually answers to all the needs of procuring entity as stipulated in the bid solicitation documents;

“Supplier” means a real or legal person that provides supply of goods, contracting or works or consultants;

“Thresholds” refers only to the approving authority and not the actual process of award;

“Validity Period” means the period during which a bidder agrees not to increase the cost of its bid or to remove any components of the bid;

“Works” means all works associated with the construction,

reconstruction, demolition, repair or renovation of a building, structure or works, such as site preparation, excavation, erection; building, installation of equipment or materials, decoration and finishing, as well as services incidental to construction such as drilling, mapping, satellite photography, seismic investigation and similar services provided pursuant to the procurement of contract, where the value of those services does not exceed that of the construction itself.

PART II – ESTABLISHMENT OF STATE COUNCIL ON PUBLIC PROCUREMENT

3.(1)a. There is hereby established for the State a body to be known as the Imo State Council on Public Procurement (in this Law referred to as the “Council”);

*Establishment of
the State Council
on Public
Procurement and
its membership*

b. This law shall be effective from 1st Jan 2010.

(2) The Council shall consist of;

- a. The Secretary to the Government of the State;
- b. The Attorney General/Commissioner for Justice;
- c. Commissioner for Finance – Chairman;
- d. The Head of Service;
- e. The Economic Adviser to the Governor;
- f. Director General Bureau for Public Procurement and Price Intelligence (Due Process) as Secretary;
- g. Part-time members to represent
 - i) Chartered Institute of Purchasing and Supply Management of Nigeria (CIPSMN);
 - ii) Nigerian Institute of Quantity Surveyors;
 - iii) Nigeria Bar Association;
 - iv) Association of Chambers of Commerce, Industry, Mines and Agriculture;
 - v) Nigeria Society of Engineers;

- vi) The Civil Society Group;
 - vii) The NUJ.
- (3) Notwithstanding the provisions of sub-section (2) the Council shall cause any person to attend its meeting but the person so co-opted shall not have a casting vote or be counted towards quorum.
- (4) The Chairman and other members of the Council shall be appointed by the State Governor.
- (5) Subject to sub-section (2) of this section, a member of the Council being:
- a. The holder of elective office under the Constitution of the Federal Republic of Nigeria, shall hold office for the period he remains so elected and no more; and
 - b. The Special Adviser/Director General of the Bureau (Due Process) shall hold office for the period specified in paragraph (a) of sub-section (3) of section 9 of this Law and on such terms and conditions as may be specified in his letter of appointment.
- (6) That notwithstanding the provisions of sub-section (2) of this Law a member of the Council shall cease to hold office if:
- a. He resigns his appointment as a member of the Council either by notice or in writing under his hand addressed to the Council or
 - b. He becomes of unsound mind or
 - c. He becomes incapable to carrying out the functions of his office either arising from infirmity of mind or body or any other cause.
 - d. He is convicted of a felony or of any offence involving dishonesty or corruption or
 - e. He becomes bankrupt or makes a compromise with

his creditor or

- f. The Governor is satisfied that it is not in the interest of the Commission or of the public for the member to continue in office and the Governor removes him from office or
 - g. He has been found guilty of a breach of the code of conduct or other serious misconduct in relation of his duties or
 - h. In the case of a person possessing a professional qualification: disqualification or suspension from practicing his profession. In any part of the world by an order of a competent authority and
 - i. In the case of a person who becomes a member by virtue of the office he occupies, he ceases to hold that office.
4. The Council shall:
- a. Consider, approve and amend the monetary and prior review thresholds for the application of the provisions of this Law by procuring entities;
 - b. Consider and approve policies on Public Procurement;
 - c. Approve the appointment of the members of the Bureau;
 - d. Receive and consider, for approval, the audited accounts of the Bureau of Public Procurement;
 - e. Approve changes in the procurement process to adapt to improvements in modern technology; and
 - f. Give such other directives and perform such other functions as may be necessary to achieve the objectives of this Law.

*Functions of the
Council*

PART III – ESTABLISHMENT OF THE BUREAU OF PUBLIC PROCUREMENT AND PRICE INTELLIGENCE

5.(1) There is hereby established for the State an agency to be known as the Bureau of Public Procurement and Price Intelligence.

The establishment of the Bureau of Public Procurement

- (2) The Bureau;
- a. Shall be a body corporate with perpetual succession and a common seal;
 - b. May sue and be sued in its corporate name; and
 - c. May acquire, hold or dispose of any property, movable or immovable for the purpose of carrying out any of its functions under this Law;

6. The objectives of the Bureau are:

Objectives of the Bureau

- a. the harmonization of the existing government policies and practices on Public Procurement and ensuring probity, accountability and transparency in the procurement process;
- b. the establishment of pricing standards and benchmarks;
- c. ensuring the application of fair, competitive, transparent, value-for-money standards and practice for the procurement and disposal of public assets and services; and
- d. the attainment of transparency, competitiveness, cost effectiveness and professionalism in the public sector procurement system.

7. The Bureau shall:

Functions of Bureau:

- a. Formulate the general policies and guidelines relating to public sector procurement for the approval of the Council;
- b. Publicize and explain the provisions of this Law;
- c. Subject to thresholds as may be set by the Council, certify State procurement prior to the award of contract;
- d. Supervise the implementation of the established

procurement policies;

- e. Monitor the prices of tendered items and keep a state database of standard prices;
- f. Publish the details of major contracts in the procurement journal;
- g. Publish paper and electronics editions of the procurement journal and maintain an archival system for the procurement journal and
- h. Maintain a state database of the particulars and classification and categorization of state contractors and service providers;
- i. Collate and maintain in an archival system, all state procurement plans and information;
- j. Undertake procurement research and surveys;
- k. Organize training and development programmes for procurement professionals;
- l. Periodically review the socio-economic effect of the policies on procurement and advise the Council accordingly;
- m. Prepare and update standard bidding and contract documents;
- n. Prevent fraudulent and unfair procurement and where necessary apply administrative sanctions;
- o. Review the procurement and award of contract procedures of every entity to which this Law applies;
- p. Perform procurement audits and submit such report to the State House of Assembly bi-annually;

- q. Introduce, develop, update and maintain related database and technology;
 - r. Establish a single internet portal that shall, subject to section 18 (20) to this Law serve as a primary and definitive source of all information on government procurement containing and displaying all public sector procurement information at all times; and
 - s. Co-ordinate relevant training programmes to build institutional capacity.
8. (1) The Bureau shall have the power to:
- a. Enforce the monetary and prior review thresholds set by the Council for the application of the provisions of this Law by the procuring entities;
 - b. Subject to paragraph (a) of this subsection, issue “*Certificate of ‘No Objection’*” for Contract award” within the prior review threshold for all procurements within the purview of this Law;
 - c. From time to time stipulate to all procuring entities, the procedures and documentation pre-requisite for the issuance of “Certificate of No Objection” under this Law;
 - d. Where a reason exist;
 - i. Cause to be inspected or reviewed any procurement transaction to ensure compliance with the provisions of this Law;
 - ii. Review and determine whether any procuring entity has violated any provision of this Law;
 - e. Debar any supplier, contractor or service provider that contravenes any provision of this Law and regulations made pursuant to this Law.
 - f. Maintain a state database of state contractors and service

*Powers of the
Bureau*

providers and to the exclusion of all procuring entities prescribe classifications and categorizations for the companies on the register;

- g. Maintain a list of companies, firms and persons that have been debarred from participating in public procurement activity and publish them in the procurement journal;
- h. Call for such information, documents, records and reports in respect of any aspect of any procurement proceedings where a breach, wrongdoing, default, mismanagement and or collusion has been alleged, reported or proved against a procuring entity or service provider:
- i. Recommend to Council, where there are persistent or serious breaches of this Law or regulations or guidelines made under this Law for:
 - (i) The suspension of officers concerned with the procurement or disposal proceeding in issue;
 - (ii) The replacement of the head or any of the members of the procuring or disposal unit of any entity or the Chairperson of the Tenders Board as the case may be;
 - (iii) the discipline of the Accounting Officer of any procuring entity;
 - (iv) the temporary transfer of the procuring and disposal function of a procuring and disposing entity to a third party procurement agency or consultant; or
 - (v) any other sanction that the Bureau may consider appropriate;
- j. Call for the production of books of accounts, plans, documents, and examine persons or parties in connection with any procurements proceeding;
- k. Act upon complains in accordance with the procedures set

out in this Law; and

- I. Nullify the whole or any part of any procurement proceeding or award which is in contravention of this Law; and
 - m. Do such other things as are necessary for the efficient performance of its functions under this Law;
- (2) The Bureau shall serve as the Secretariat for the Council;
 - (3) The Bureau shall, subject to the approval of the Council, have power to:
 - (a) enter into contract or partnership with any company, firm or persons which in its opinion will facilitate the discharge of its function;
 - (b) request for and obtain from any procurement entity information including reports, memoranda and audited accounts, and other information relevant to its functions under this law; and
 - (c) liaise with relevant bodies for effective performance of its functions under this law.
9. (1) There shall be for the Bureau, a Director General who shall be appointed by the Governor, subject to the confirmation of the State House of Assembly.
- (2) The Director General shall be:
 - a. The Chief Executive and Accounting Officer of the Bureau;
 - b. Responsible for the execution of the policy and day to day administration of the affairs of the Bureau; and
 - c. (i). A person who must be a member of the Chartered Institute of Purchasing and Supply Management of Nigeria (CIPSMN) with cognate experience of ten years.
 - (ii) A person who possesses the relevant and adequate professional qualification and shall have been so

*Special
Adviser/DG and
Staff of the
Bureau*

qualified for a period of not less than 15 years;

- (3) The Director General shall hold office:
- a. For a single term of five (5) years and no more: and
 - b. On such terms and conditions as may be specified in his letter of appointment

- (4) Without prejudice to the provisions of this Law, the Director General of the Bureau may be removed from office before the expiration of his tenure at the instance of the Governor on the basis of gross misconduct of financial impropriety, fraud, and manifest incompetence proven by the Council and on the Council's recommendation subject to the confirmation of such removal by at least the vote of 2/3 majority of the State House of Assembly.

- 10.(1) The Council may appoint such officers and other employees as may from time to time, deem necessary for the purpose of the Bureau.

*Appointment of
the Staff of the
Bureau*

- (2) Subject to the Pension Reform Act, the terms and conditions of service (including remuneration, allowances, benefits and pensions) of officers and employees of the Bureau shall be as determined by the Council;

- (3) Such members or employees as may be required to assist the commission in the discharge of any of its functions under the Law, and persons to be employed shall be remunerated including allowances as a council may consider appropriate subject to the approval of the salaries and wage commission.

11. (1) The Council shall appoint the Principal Officers for the Bureau after competitive selection process.

- (2) The Principal Officers appointed under Section (10)(1) of this Law shall have the requisite qualification and experience required for the effective performance of the functions of their respective Departments and the Bureau as specified under this law;

- (3) The Council shall have power to modify the operational structure of the Bureau as may be necessary to enhance the Bureau's duties and functions under this law;
- 12.(1) The Council may, subject to the provisions of this Law and within six months of inauguration, make staff regulations relating generally to the conditions of such regulations may provide for: *Staff Regulations*
- a. The appointment, promotion and disciplinary control (including dismissal) of employees of the Bureau; and
 - b. Appeals by such employees against dismissal or other disciplinary measures.
- (2) Until such regulations are made any instrument relating to the conditions of service of officers in the civil service of the state shall be applicable.
13. Employees of the Bureau shall be entitled to pensions, and other retirement benefits as prescribed under the Pension Law. *Pension Provisions*
- 14.(1) The Bureau shall establish and maintain a Fund, to be approved by the Council into which shall be paid and credited: *Funds of the Bureau*
- a. the sums appropriated by the State House of Assembly for the
 - b. all subventions, fees and charges for services rendered or publications made by the Bureau; and
 - c. all other assets which may, from time to time accrue to the Bureau;
- (2) The Bureau shall charge its fund to meet all its expenditure;
- (3) The Council may make regulations for the Bureau:
- a. specifying the manner in which assets or the fund of the Bureau are to be held, and regulated and making

- of payments into and out of the fund; and
- b. requiring the keeping of proper accounts and records for the purposes of the fund in such form as may be specified in the rules.
- (4) The Bureau may, from time to time, apply the proceeds of the fund for:
- a. the cost of administration of the Bureau;
 - b. the payments of salaries, fees and other remuneration of the employees of the Bureau or experts or professionals appointed by the Bureau;
 - c. the maintenance of the property of the Bureau acquired by or vested in the Bureau;
 - d. any expenditure connected with all or any of the functions of the Bureau under this Law; and any matter connected with all or any of the functions of the Bureau under this Law;
15. (1) the financial year of the Bureau shall be the same as that of the Government;
- (2) not later than six (6) months before the end of the financial year, the Bureau shall submit to the Council an estimate of its expenditure and projected income during the next succeeding year;
- (3) the Bureau shall keep proper accounts and records of its receipts, payments, assets and liabilities and shall in respect of each financial year prepare a statement of account in such form as the Council may direct.
- (4) the Bureau shall within three (3) months after the end of the financial year to which the accounts relate cause to be audited in accordance with guidelines supplied by the Auditor-General of the State

*Financial year,
Budgeting and
Annual Report*

(5) the Bureau shall at the end of each financial year, prepare and submit to the Council a report in such form as shall accurately capture all the activities of the Bureau during the preceding year and shall include in the report a copy of the audited accounts of the Bureau for the year;

16.(1) Subject to the provisions of this Law, no suit shall be commenced against the Bureau Council or any employee of the Bureau before the expiration of 30 days after written notice of an intention to commence the suit shall have been served upon the Bureau by the intending plaintiff or his agent; and notice shall clearly and explicitly state:

*Legal
Proceedings*

(a) the cause of action;

(b) particulars of claim;

(c) the name and address of the legal practitioner of the intending plaintiff; and

(d) the relief being sought

(2) The Director General of the Bureau, its officers, employees or agents shall not personally be subject to any action, claims or demands by, or liable to any person in respect of anything done or omitted to be done in exercise of any functions or power conferred by this Law upon the Bureau, its Director General, Officers, employees or agents.

(3) A member of the Bureau or the Director General or any officer or employee of the Bureau shall be indemnified out of the assets of the Bureau against any liability incurred by him defending any proceeding, whether civil or criminal, if the proceeding is brought against him in his capacity as a member, Director General, officer or other employees of the Bureau.

(4) A notice, summons or other documents required or authorized to be served upon the Bureau under the provisions of this Law or any other Law or enactment may

be served by delivering it to the Director General or by sending it by registered post and addressed to the Director General at the principal office of the Bureau.

PART IV – SCOPE OF APPLICATION

- 17.(1) The provisions of this Law shall apply to all procurement of goods, works and services carried out by:
- Scope of Application*
- (a) the Government of and all procurement entities and Local Governments in Imo State;
 - (b) all entities outside the foregoing description which derive at least 35% of the funds appropriated or proposed to be appropriated for any type of procurement described in this Law from the state share of the Consolidated Revenue Fund.
- (2) The provisions of this Law shall not apply to the procurement of special goods, works and services involving state security, unless the Governor's express approval has been sought and obtained.

PART V – FUNDAMENTAL PRINCIPLES FOR PROCUREMENT

18. (1) Subject to any exemption allowed by this Law, all public procurements shall be conducted:
- Principles for Procurement*
- (a) subject to the prior review thresholds as may from time to time be set by the Bureau pursuant to section 8(1)(a) – (b);
 - (b) based only on procurement plans supported by prior budgetary appropriations and no procurement proceedings shall be formalized until the procuring entity has ensured that funds are available to meet the obligations and subject to the threshold in the regulations made by the Bureau, has obtained a "Certificate of 'No Objection' to Contract Award" from the bureau;
 - (c) by open competitive bidding;

- (d) In a manner which is transparent, timely, and equitable for ensuring accountability and in conformity with this Law and regulations deriving therefrom;
 - (e) with the aim of achieving value for money and fitness for purpose;
 - (f) in a manner which promotes competition, economy and efficiency; and
 - (g) in accordance with the procedures and timeliness laid down in this Law and as may be specified by the Bureau from time to time.
- (2) Where the Bureau has set prior review thresholds in the procurement regulations, no funds shall be disbursed from the Treasury or State Account or any bank account of the procuring entity for any procurement falling above the set thresholds unless the cheque, payments or other form of request for payments is accompanied by certificate of "No Objection" to an award of contract duly issued by the Bureau.
- (3) For all cases where the Bureau shall set a prior review thresholds, Bureau shall prescribe by regulation, guidelines and conditions precedent to the award of Certificate of "No Objection" under this Law.
- (4) Subject to the prior review thresholds as may be set by the Bureau, any procurement purported to be awarded without a "Certificate of "No Objection" to Contract Award" duly issued by the Bureau shall be null and void.
- (5) A supplier, contractor or service provider may be a natural person, a legal person or a combination of the two. Suppliers, contractors or service providers acting jointly are jointly and severally liable for all obligations and or responsibility arising from this Law and non-performance or improper performance of any contract awarded pursuant to this law.

- (6) All bidders in addition to requirements contained in any solicitation documents shall:
 - (a) possess the necessary;
 - (i) professional and technical qualifications to carry out particular procurement;
 - (ii) financial capability;
 - (iii) equipment and other relevant infrastructure; and
 - (iv) have adequate personnel to perform the obligations of the procurement contracts
 - (b) possess the legal capacity to enter into the procurement contract;
 - (c) not be in receivership, the subject of any form of insolvency or bankruptcy proceedings or the subject of any form of winding up petition or proceedings;
 - (d) have fulfilled all its obligations to pay taxes, pensions and social security contribution;
 - (e) not have any Director who has been convicted in any country for any criminal offence relating to fraud or financial impropriety or criminal misrepresentation of falsification of facts relating to any matter;
 - (f) accompany every bid with an affidavit disclosing whether or not any officer of the relevant committees of the procurement entity or Bureau is a former or present director, shareholder or any pecuniary interest in the bidder and confirm that all information presented in its bid are true and correct in all particulars.
- (7) The procuring entity may require a bidder to provide documentary evidence or other information it considers necessary that the bidder is qualified in accordance with this Law and solicitation documents and for this purpose any such requirements shall apply equally to all

bidders;

- (8) Whenever it is established by a procuring entity or the Bureau that any or a combination of the situations set out exist, a bidder may have its bid or tender excluded from any particular procurement proceeding if:
- (a) there is verifiable evidence that any supplier, contractor or consultant has given or promised a gift of money or any tangible item, or has promised, offered, or given employment or any other benefit, item or a service that can be quantified in monetary terms to a current or former service that can be quantified in monetary terms to a current or former "employee of a procuring entity or the Bureau in an attempt to influence any action, or decision making or any procurement activity;
 - (b) a supplier, contractor or consultant during the last three years prior to the commencement of the procurement proceedings In Issue, failed to perform or to provide due care in performance of any public procurement;
 - (c) the bidder is in receivership or is the subject of any type of insolvency proceedings or if being a private company under the Company and Allied Matters Act, is controlled by a person or persons who are subject to any bankruptcy proceedings or who have been declared bankrupt and or have made any compromises with their creditors within two calendar years prior to the initiation of the procurement proceedings;
 - (d) the bidder is in arrears regarding payment of due Tax, charges, pensions or social insurance contributions, unless such bidders have obtained lawful permit with respect to allowance, deference of such outstanding payments or payment thereof in installment;

- (e) the bidder has been validly sentenced for a crime committed in connection with a procurement proceedings, or any other crime committed to gain financial profit;
 - (f) the bidder has in its management or is in any portion owned by any person that has been validly sentenced for a crime committed in connection with a procurement, or other crime committed to gain financial profit; and
 - (g) the bidder fails to submit a statement regarding its dominating or subsidiary relationships with respect to other parties to the proceedings and persons acting on behalf of the procuring entity participating in same proceeding or who remains in subordinate relationship with other participants to the proceedings.
- (9) In such cases the procuring entity shall inform the Bureau and such persons referred to in subsection (8)(a)-(g) of this section, in writing that the bid or tender in question has been excluded and the grounds for the exclusion and to keep a record of same in the file pertaining to the procurement proceedings in question.
- (10) All communications and documents issued by procuring entities and the Bureau shall be in English language.
- (11) All communications regarding any matter deriving from this Law or proceedings of public procurement shall be in writing or such other form as may be stipulated by the Bureau.
- (12) Every procuring entity shall maintain both file and electronic records in all procurement proceedings made within each financial year and the procurement records shall be maintained for a period of ten years from the date of the award;
- (13) Copies of all procurement records shall be transmitted to

the Bureau not later than 3 months after the end of the financial year and shall show:

- (a) information identifying the procuring entity and contractors;
 - (b) the date of the contract award;
 - (c) the value of the contact; and
 - (d) the detailed records of the procurement proceedings.
- (14) All unclassified procurement records shall be open to inspection by the public at the cost of copying and certifying the documents plus administrative charge as may be prescribed from time to time by the Bureau.
- (15) The criteria stipulated as the basis upon which suppliers or contractors would be evaluated shall not be changed in the course of any procurement proceedings.
- (16) The burden of proving fulfillment of the requirements for participation in any procurement proceedings shall lie on the supplier or contractor.
- (17) A contract shall be awarded to the lowest evaluated responsive bid from the bidders substantially responsive to bid solicitation.
- (18) Notwithstanding subsection (16) of this Section, the Bureau may refuse to issue a "Certificate of 'No Objection' to contract Award" on the grounds that the price is excessive.
- (19) Pursuant to sub-section (18) of this Section, the Bureau may direct either that the procurement proceedings be entirely cancelled or that the procuring entity conduct a re-tender.
- (20) The Accounting Officer of the procuring entity and any

officer to whom responsibility is delegated are responsible and accountable for any actions taken or omitted to be taken either in compliance with or in contravention of this Law.

- (21) The Accounting Officer of a procuring entity has the responsibility to ensure that the provisions of this Law and regulations laid down by the Bureau are complied with, and concurrent approval by any Tenders Board shall not absolve the accounting officer from accountability for anything done in contravention of this Law or the regulation laid down hereunder;
- (22) Procurement and disposal decisions of a procuring entity shall be taken in strict adherence to the provisions of this Law and any regulations as may from time to time be laid down by the Bureau.
- (23) Persons who have been engaged in preparing for a procurement or part of the proceedings may neither bid for the procurement in question or any part thereof either as main contractor or sub-contractor nor may they cooperate in any manner with bidders in the course of preparing their tenders.
- (24) A procuring entity shall not request or stipulate that a bidder should engage a particular sub-contractor as a requirement for participating in any procurement proceedings.
- (25) All procurement contracts shall contain provisions for arbitral proceedings as the primary forms of dispute resolution.
- (26) The values in procurement documents shall be stated in Nigerian currency and where stated in foreign currency shall be converted to Nigerian currency using the exchange rate of the Central Bank of Nigeria valid on the day of opening a tender or bid.
- (27) All procurement contracts shall contain warranties for durability of goods, exercise of requisite skills in service

provision and use of genuine materials and input in execution.

PART VI – ORGANIZATION OF PROCUREMENT

19. Subject to the monetary and prior review thresholds for procurements in this Law as may from time to time be determined by the Council, the following shall be the approving authority for the conduct of public procurement:
- Approving Authority*
- (a) in the case of;
 - i. a government agency, parastatal, or corporation, a parastatal's Tenders Board: and
 - (b) a ministry or extra-ministerial entity, the Ministerial Tenders Board.
20. Subject to regulations as may from time to time be made by the Bureau under the direction of the Council, a procuring entity shall plan its procurement by:
- Procurement Planning*
- (a) preparing the needs assessment and evaluation;
 - (b) identifying the goods, works or services required;
 - (c) carrying out appropriate market and statistical surveys and on the basis prepare an analysis of cost implications of the proposed procurement;
 - (d) aggregating its requirements whenever possible, both within the procurement entity and between procuring entities, to obtain economy on scale and reduce procurement cost;
 - (e) integrating its procurement expenditure into its yearly budget;
 - (f) prescribing any method for effecting the procurement subject to the necessary approval under this Law; and

(g) ensuring that the procurement entity functions stipulated in this section shall be carried out by the Procurement Planning Committee.

21. (1) Subject to regulations as may from time to time be made by the Bureau under the direction of the Council, a procuring entity shall, in implementing its procurement plans:

*Procurement
Implementation*

(a) Advertise and solicit for bids in adherence to this Law and guidelines as may be issued by the Bureau from time to time;

(b) invite three credible persons as observers in every procurement process, one person each representing a recognized:

i) Private sector professional organization whose expertise is relevant to the particular goods or service being procured,

ii) Non-governmental organization working in transparency, accountability and anti-corruption areas, and

iii) "a staff of the bureau".

(2) "In accordance to section 21(1) (b) above" observers shall not intervene in the procurement process but shall have right to submit their observation report to any relevant agency or body including their own organizations or associations.

(c) Receive, evaluate and make a selection of the bids received in adherence to this Law and guidelines as may be issued by the Bureau from time to time;

(d) Obtain approval of the approving authority before making an award;

(e) Debrief the bid losers on request;

- (f) Resolve complaints and disputes, if any;
 - (g) Obtain and confirm the validity of any performance guarantee;
 - (h) Obtain a "Certificate of 'No Objection' to Contract Award" from the Bureau within the prior review thresholds as stipulated pursuant to section 4(a) of this Law;
 - (i) Execute all Contract Agreements; and
 - (j) Announce and publicize the award in the format stipulated by this Law and guidelines as may be issued by the Bureau from time to time.
- 22.(1) The accounting officer of a procuring entity shall be the person charged with line supervision of the conduct of all procurement processes, in the case of ministries the Permanent Secretary and in the case of extra-ministerial departments and corporations the Director-General; or officer of co-ordinate responsibility;
- Accounting Officer*
- (2) The accounting officer of every procuring entity shall have overall responsibility for the planning of, organization of tenders, evaluation of tenders and execution of all procurements and in particular shall be responsible for:
- (a) Ensuring compliance with the provisions of this Law by his entity and liable in person for the breach or contravention of this Law or any regulation made hereunder whether or not the act or omission was carried out by him personally or any of his subordinates and it shall not be material that he had delegated any function duty or power to any person or group of persons;
 - (b) constituting the Procurement Committee and its decisions;
 - (c) ensuring that adequate appropriation is provided

specifically for the procurement in the State budget;

- (d) integrating his entity's procurement expenditure into its yearly budget;
- (e) ensuring that no reduction of value or splitting of procurements is carried out such as to evade the use of the appropriate procurement method;
- (f) constituting the Evaluation committee; liaising with the Bureau to ensure the implementation of its regulations.

23.(1) For each financial year each procuring entity shall establish a Procurement Planning Committee.

*Procurement
Planning
Committee*

- (2) The Procurement Planning Committee shall consist of:
 - (a) The accounting officer of the procuring-entity or his representative who shall chair the Committee;
 - (b) A representative of:
 - (i) The procurement unit of the procuring entity who shall be the Secretary
 - (ii) the unit directly in requirement of the procurement,
 - (iii) the financial unit of the procuring entity;
 - (iv) the planning, research and statistics unit of the procuring entity.
 - (v) technical personnel of the procuring entity with expertise in the subject matter for each particular procurement, and
 - (vi) the legal unit of the procuring entity.
- (3) For procurements in the Local Government, the Procurement Planning Committee to be constituted by the procurement unit shall:

- (a) Determine the needs and prepare the needs assessment and evaluation;
 - (b) Identify the goods, works or services required;
 - (c) Stipulate standards of procurement subject such as goods, work or service;
 - (d) Carry out appropriate market and statistical surveys and on the basis prepare analysis of the cost implications of the proposed procurement;
 - (e) Integrate its procurement expenditure into its yearly budget;
 - (f) Pre-qualify bidders where there is need for pre-qualification;
 - (g) Prepare tender document;
 - (h) Advertise for bids, receive and collect bids in a sealed form;
 - (i) Hand over sealed bids to the Finance and General Purpose Committee for evaluation, notification of selection and award;
- (4) The Procurement Planning Committee in any of the Local Governments may employ experts to evaluate the bid;
- (5) All regulations made pursuant to this Law for the Bureau shall apply to the Local Governments with necessary modification suitable for their adoption "as determined by the bureau".
- (6) All complaints arising from the award of contracts shall be made and handled by the Finance and General Purpose Committee in the first instance, Bureau and the State High Court respectively, if any of the parties is dissatisfied with the decision of any of the bodies.

- 24.(1) There is hereby established by this Law in each procuring entity a Tenders Board (in this Law referred to as “the Tenders Board”). *Tenders Board*
- (2) Subject to the approval of the Council, the Bureau shall, from time to time, prescribe guidelines for the membership of the Tenders Board.
- (3) The Tenders Board shall be responsible for the award of procurements of goods, works and services within the threshold set in the regulations.
- (4) In all cases where there is a need for pre-qualification, the Chairman of the Tenders Board shall constitute a technical evaluation sub-committee of the Tenders Board charged with the responsibility for the evaluation of bids which shall be made up of professional staff of the procuring entity and the Secretary of the Tenders Board who shall also be the Chairman of the Evaluation Sub-Committee.
- (5) The decision of the Tenders Board shall be communicated to the appropriate authority for implementation.
- 25.(1) Where a procuring entity has made a decision with respect to the minimum qualifications of suppliers, contractors or service providers by requesting interested persons to submit applications, to pre-qualify, it shall set out precise criteria upon which it seeks to give consideration to the applications and in reaching a decision as to which supplier, contractor or service provider qualifies, shall apply only the criteria set out in the prequalification documents and no more. *Prequalification of Bidders*
- (2) procuring entities shall supply a set of prequalification documents to each supplier, contractor or consultant that request them and the price that a procuring entity may charge for the prequalification documents shall reflect only the cost of printing and provision to suppliers or contractors and consultants.
- (3) The prequalification document shall include:

- (a) Instructions to prepare and submit prequalification application;
 - (b) A summary of the main terms and conditions required for the procurement contract to be entered into as a result of the procurement proceedings;
 - (c) Any documentary evidence or other information that may be submitted by suppliers, contractors or consultants to demonstrate their qualification;
 - (d) The manner and place for the submission of applications to prequalify and the deadline for the submission, expressed as a specific date and time which allows sufficient time for suppliers, contractors or consultants to prepare and submit their applications, taking into account the reasonable need of the procuring entity; and
 - (e) Any other requirement that may be established by the procuring entity in conformity with this Law and procurement regulations relating to the preparation and submission of applications to pre-qualify and to the prequalification proceedings;
- (4) The procurement entity shall respond to any request by a supplier, contractor or consultant for clarification of the prequalification documents if the request is made at least ten days before the deadline for the submission of applications to pre-qualify.
- (5) The response by the procuring entity shall be given within a reasonable time and in any event within a period of at most seven working days so as to enable the supplier, contractor or consultant to make a timely submission of its application to pre-qualify.
- (6) The response to any request that might reasonably be expected to be of interest to other supplier, contractor or consultant shall, without identifying the source of the request, be communicated to other suppliers or

contractors or consultants provided with the pre-qualification documents by the procuring entity.

- (7) A procuring entity shall promptly notify each supplier, contractor or consultant which submitted an application to pre-qualify of whether or not it has been pre-qualified and shall make available to any member of the general public upon request, the names of the suppliers, contractors or consultants who have been pre-qualified.
- (8) Suppliers, contractors or consultants who have been pre-qualified may participate further in the procurement proceedings.
- (9) The procuring entity shall upon request communicate to suppliers, contractors or consultants who have not been pre-qualified, the grounds for disqualification.
- (10) The procuring entity may require a supplier, contractor or service provider who has been pre-qualified to demonstrate its qualification again in accordance with the same criteria used to pre-qualify the supplier, contractor or consultant.
- (11) The procuring entity shall promptly notify each supplier, contractor or service provider requested to demonstrate its qualifications again whether or not the supplier, contractor or consultant has done so to the satisfaction of the procuring entity.
- (12) The procuring entity shall disqualify any supplier, contractor or service provider who fails to demonstrate its qualification again if requested to do so.

PART VII – PROCUREMENT METHODS (GOODS AND SERVICES)

26. (1) Except as provided by this Law, all procurements of goods and works by all procuring entities shall be conducted by open competitive bidding.

Open competitive bidding

- (2) Any reference to open competitive bidding in this Law means the process by which entity based on previously defined criteria, effects public procurements by offering to every interested bidder, equal simultaneous information and opportunity to offer the goods and works needed.
- (3) The winning bid shall be that which is the lowest evaluation responsible bid which has been responsive to the bid with regards to work specification and standard.

27.(1) Invitations to bid may be by way of State Competitive Bidding, National Competitive Bidding or International Competitive Bidding and the Bureau shall from time to time set the monetary thresholds for which procurements shall fall under any of the systems. *Invitation to bid*

- (2) Every Invitation to open competitive bid shall;
 - (i) in case of goods and works under International Competitive Bidding, the invitation for bids shall be advertised in at least two National newspapers and one relevant internationally recognized publication, any official websites of the procuring entity and the Bureau as well as the procurement journal not less than three weeks before the deadline for Submission of the goods and works.
 - (ii) in the case of goods and works valued under State Competitive Bidding or National Competitive Bidding, the invitation for bids shall be advertised on the notice board of the procuring entity, any official websites of the procuring entity, at least two National Newspapers and in the procurement journal not less than three weeks before the deadline for submission of the bids for the goods and works.

28. (1) Subject to the monetary and prior review thresholds as may from time to time be set by the Bureau all procurements valued in excess of the sums prescribed by the Bureau shall require a bid security in an amount not more than 2% of the bid price by way of a bank guarantee issued by a reputable bank acceptable to the procuring *Bid Security*

entity.

- (2) The Bureau shall from time to time specify the principal terms and conditions of the required bid security in the tender documents.
- (3) When the procuring entity requires suppliers or contractors submitting tenders to provide a bid security the requirement shall apply to each supplier or contractor.

29.(1) All bids in response to an invitation to open competitive bidding shall be submitted in writing and in addition to any other format stipulated in the tender documents, signed by an official authorized to bind the bidder to a contract and placed in a sealed envelop.

Submission of bid

- (2) All submitted bids shall be deposited in a secured tamper-proof bid-box.
- (3) All bids submitted shall be in English Language.
- (4) The procuring entity shall issue a receipt showing the date and time the bid was delivered.
- (5) Any bid received after the deadline for the submission of bids shall not be opened and must be returned to the supplier or contractor which submitted it.
- (6) No communication shall take place between procuring entities and any supplier or contractor after the publication of a bid solicitation other than as provided in this Law.

30. A procuring entity may:

- (a) reject all bids at any time prior to the acceptance of a bid, without incurring thereby any liability to the bidders; and
- (b) cancel the proceedings in the public interest, without incurring any liability to the bidders.

Rejection of bids

31.(1) The period of validity for a bid shall be the period specified

Validity Period of bids,

in the tender documents.

*modification and
withdrawal of
tenders*

- (2) A procuring entity may request suppliers or contractor to extend the period of validity for an additional specified period of time.
- (3) A supplier or contractor may refuse the request for the extension of bid, in which case the effectiveness of its bid will terminate upon the expiration of the un-extended period of effectiveness.
- (4) A supplier or contractor may modify or withdraw its bid prior to the deadline for the submission of bids.
- (5) The modification or notice of withdrawal is effective if it is received by the procurement entity before the deadline for the submission of tenders.

32. All bids shall be submitted before the deadline or date specified in the tender documents or any extension of the deadline for submission and the procuring entity shall:

Bid opening

- (a) Permit attendees to examine the envelopes in which the bids have been submitted to ascertain that the bids have not been tampered with;
- (b) Cause all the bids to be opened in public, in the presence of the bidders or their representatives and any interested member of the public;
- (c) Ensure that the bid opening takes place immediately following the deadline stipulated for the submission of bids or any extension thereof;
- (d) Ensure that a register is taken of the names and addresses of all those present at the bid opening and the organizations they represent which is recorded by the Secretary of the Tenders Board; and
- (e) Call-over to the hearing of all present, the name and

address of each bidder, the total amount of each bid, the bid currency and shall ensure that these details are recorded by the Secretary of the Tenders Board or his delegate in the minutes of the bid opening.

- 33.(1) All bids shall be first examined to determine if they:
- Examination of
Bids*
- (a) meet the minimum eligibility requirements stipulated in the bidding documents;
 - (b) have been duly signed;
 - (c) are substantially responsive to the bidding documents; and
 - (d) are generally in order.
- (2) A procuring entity may ask a supplier or contractor for clarification of its bid submission in order to assist in the examination, evaluation and comparison of bids.
- (3) The following shall not be sought, offered or permitted:
- (a) changes in prices;
 - (b) changes of substance in a bid;
 - (c) changes to make an unresponsive bid responsive.'
- (4) Notwithstanding sub-section (3) of this Section, the procuring entity may correct purely arithmetical errors that are discovered during the examination of tenders.
- (5) The procuring entity shall give prompt notice of the correction to the supplier or contractor that submitted the tender.
- (6) A major deviation shall result in a rejection of bid while a minor deviation shall be subject to clarification.
- (7) The following shall be considered as major deviations:
- (a) with respect to clauses in an offer:
 - i. unacceptable sub-contracting,

- ii. unacceptable time schedule if time is of essence,
 - iii. unacceptable alternative design, and
 - iv. unacceptable price adjustment.
- (b) with respect to the status of the bidder:
- (i) the fact that he is ineligible or not pre-qualified,
and
 - (ii) the fact that he is uninvited;
- (c) with respect to bid documents, an unsigned bid;
- (d) with respect to time, date and location for submission:
- (i) any bid received after the date and time for submission stipulated in the solicitation document,
 - (ii) any bid submitted at the wrong location.
- (8) In cases of major deviations, bids shall not be considered any further and, where unopened, shall be returned as such to the bidder.
- (9) In all cases of rejection, a letter stipulating the reasons for rejection shall be given and the bidder shall not be permitted to amend his bid to become compliant.
- (10) Subject to any provision to the contrary, the following shall be considered as minor deviations;
- (a) the use of codes;
 - (b) the difference in standards;
 - (c) the difference in materials;
 - (d) alternative designs;
 - (e) alternative workmanship;

- (f) modified liquidated damages;
 - (g) omission in minor items;
 - (h) discovery of arithmetical errors;
 - (i) sub-contracting that is unclear and questionable;
 - (j) different methods of construction;
 - (k) difference in final delivery date;
 - (l) difference in final delivery date;
 - (m) completion period where this is not of essence;
 - (n) non-compliance with some technical local regulation;
 - (o) payment terms; and
 - (p) any other condition that has little impact on the bid.
- (11) In cases not mentioned above and where there exists a doubt as to whether a particular condition in a bid is a major or minor deviation, the following rules shall apply.
- (a) where the impact on the costs is major, it shall be regarded as a major deviation; and
 - (b) where the impact on the costs is minor, it shall be regarded as a minor deviation.
- (12) In cases of minor deviations, written clarification may be obtained from the supplier or contractor and, where applicable, an offer made for the correction of the minor deviation.
- (13) Where a supplier or contractor does not accept the correction of a minor deviation, his bid shall be rejected.
- (14) At the stage of evaluation and comparison, all minor deviations shall be qualified in monetary terms.
- (15) For the rejection of a bid, a written notice shall be given promptly to the supplier or contractor.

- 34.(1) For the evaluation and comparison of bids that have been adjudged as valid for the purposes of evaluation, no other method or criteria shall be used except those stipulated in the solicitation documents. *4Evaluation of bids*
- (2) The objective of bid evaluation shall be to determine and select the lowest evaluated responsive bid from bidders that have responded to the solicitation.
- (3) In the course of its determination of the lowest evaluated responsive bid from the bidders that have responded to the bid solicitation the Tenders Board shall, in particular, undertake the following processes as applicable:
- (a) checking of deviations;
 - (b) checking of omissions with quantification of same;
 - (c) application of discounts, as applicable;
 - (d) clarification with bidders of questionable minor deviations;
 - (e) quantification in monetary terms of such questionable deviations;
 - (f) conversion to common currency;
 - (g) calculation and tabulation of bid amount with domestic preference where applicable;
 - (h) determination of the lowest calculated prices in order of rank;
 - (i) post-qualification of bidders, where applicable;
 - (j) listing of rejection of bids, where applicable;
 - (k) decision of rejection of all bids where justifiable;
 - (l) recommendation for award; and
 - (m) writing up of the bid evaluation report.

- (4) All relevant factors, in addition to price, that will be considered for purposes of bid evaluation and the manner in which such factors will be applied shall be stipulated in the solicitation documents.
- (5) Such factors shall be calculated in monetary terms as stipulated in the solicitation documents and shall include:
 - (a) for goods, among others, costs of transportation and insurance, payment schedule, delivery time, operating costs, efficiency, compatibility of the equipment, availability of services and spare parts, related training, safety, environmental benefits or losses by damages;
 - (b) for works, in addition to factors stipulated in Section 36(1) of this Law, and subject to Section 36(2) of this Law, if time is a critical factor, the value of early completion; and
 - (c) the value of early completion under Section 37(2) of this Law shall not be taken into account unless, in conformity with criteria pre-set in the bidding documents, the conditions of contract provides for commensurate penalties in case of late delivery.
- (6) When bid prices are expressed in two or more currencies, the prices of all bids shall be converted to Nigeria currency, according to the rate and date of rate specified in the solicitation documents.
- (7) If suppliers were pre-qualified, verification of the information provided in the submission for pre-qualification shall be confirmed at the time of award of contract and award may be denied to a bidder who no longer has the capability or resources to successfully perform the contract.
- (8) After opening of bids, information relating to the examination, clarification and evaluation of bids and recommendations concerning award shall not be disclosed to bidders or to persons not officially concerned with the evaluation process until the

successful bidder in notified of the award.

- 35.(1) The successful bid shall be that submitted by the lowest cost bidder from the bidder responsive as to the bid solicitation. *Acceptance of Bids*
- (2) Notwithstanding sub-section (1) of this Section, the selected bidder needs not be the lowest cost bidder provided the procuring entity can show good grounds derived from the provisions of this Law to that effect.
- (3) Notice of the acceptance of the bid shall immediately be given to the successful bidder.
- 36.(1) A procuring entity may grant a margin of preference in the evaluation of tenders when comparing tenders from domestic bidders with those from foreign bidders or when comparing tenders from domestic suppliers offering goods manufactured locally with those offering goods manufactured abroad. *Domestic Preferences*
- (2) Where a procuring entity intends to allow domestic preferences, the bidding documents shall clearly indicate any preference to be granted to domestic suppliers and contractors and the information required to establish the eligibility of a bid for such preference.
- (3) Margins of preference shall apply only in tenders under international competitive bidding.
- (4) The Bureau shall by regulation from time to time set the limits and the formulae for the computation of margins of preference and determine the contents of goods manufactured locally.
- 37.(1) In addition to any other regulations as may be prescribed by the Bureau a mobilization fee of not more than 15% may be paid to a supplier or contractor supported by the following: *Mobilization fees*
- (a) in the case of State Competitive Bidding or National

Competitive Bidding, an unconditional bank guarantee or Insurance Bond issued by a banking institution or insurance company (as the case may be) acceptable to the procuring entity; and

- (b) in the case of International Competitive Bidding, an unconditional bank guarantee issued by a banking institution acceptable to the procuring entity.
- (2) Once a mobilization fee has been paid to any supplier or contractor, no further payment shall be made to the supplier or contractor without an interim performance certificate issued in accordance with the contract agreement.
38. The provision of a Performance Guarantee shall be precondition for the award of any procurement contract upon which mobilization fee for it is to be paid, provided however it shall not be less than 10% of the contract value in any case or amount equivalent to the mobilization fee requested by the supplier or contractor whichever is higher. *Contract Performance Guarantee*
- 39.(1) Payment for the procurement of goods, works, and services shall be settled promptly and diligently. *Interest on delayed Payments*
- (2) Any payment due for more than ninety days from the date of the submission of the invoice, valuation certificate or confirmation or authentication by the Ministry, Extra-Ministerial Office, Government Agency, Parastatal or Corporation shall be deemed a delayed payment.
- (3) All delayed payments shall attract interest at the rate specified in the contract document.
- (4) All contracts shall include terms, specifying the interest for late payment of more than ninety days.
- 40.(1) Every procuring entity shall maintain a record of the comprehensive procurement proceedings. *Record of procurement proceedings*

- (2) The portion of the record referred to in this Section shall, on request, be made available to:
 - (a) any person after a tender, a proposal, offer or quotation has been accepted or after procurement proceedings have been terminated without resulting in a procurement contract; and
 - (b) suppliers, contractors or consultants that submitted tenders, proposals, offers or quotations, or applied for pre-qualification, after a tender, proposal, offer or quotation has been accepted or procurement proceedings have been terminated without resulting in a procurement contract.
- (3) A disclosure of procurement proceeding records, prior to award of contract may be ordered by a court, provided that when ordered to do so by a court, the procurement entity shall not disclose such information, if its disclosure would:
 - (a) be contrary to law;
 - (b) impede law enforcement; or
 - (c) prejudice legitimate commercial interests of the parties.
- (4) The procuring entity shall not be liable to suppliers, contractors or service providers for damages owing solely to failure to maintain a record of the procurement proceedings in accordance with this Section.
- (5) The records and documents maintained by procuring entities on procurement shall be made available for inspection by the Bureau, an investigator appointed by the Bureau and the Auditor-General upon request, and where donor funds have been used for the procurement, donor officials shall have access upon request to procurement files for the purpose of audit and review.

PART VIII - SPECIAL AND RESTRICTED METHODS OF

PROCUREMENT

- 41.(1) Notwithstanding the provisions of this Law, the Bureau may issue "Certificate of 'No Objection' upon conditions hereinafter prescribed. **Two Stages
Tendering**
- (2) A procuring entity shall engage in procurement by two-stage tendering:
- (a) Where it is not feasible for the procuring entity to formulate detailed specifications for the goods or works or in the case of services, to identify their characteristics and where it seeks tenders, proposals or offers on various means of meeting its needs in order to obtain the most satisfactory solution to its procurement needs;
 - (b) Where the character of the goods or works are subject to rapid technological advances; where the procuring entity seeks to enter into a contract for research, experiment, study or development, except where the contract includes the production of goods in sufficient quantities to establish their commercial viability to recover research and development costs, where the procuring entity applies this Law to procurement concerned with State security and determines that the selected method is the most appropriate method of procurement; or
 - (c) Where the tender proceedings have been utilized but were not successful or the tenders were rejected by the procuring entity under an open competitive bid procedure and the procuring entity considers that engaging in new tendering proceedings will not result in a procurement contract.
- (3) The provisions of this Law as regards the process for open competitive bidding shall apply to two-stage tendering proceedings except to the extent that those provisions vary from this Section.

- (4) The invitation documents:
 - (a) Shall call upon suppliers or contractors to submit, in the first stage of two-stage tendering proceedings, initial tenders which contain their proposals without a tender price; and
 - (b) May solicit proposal that relate to technical, quality or other characteristics of the goods, works or services as well as contractual terms and conditions of supply and may stipulate the professional competence and technical qualifications of the suppliers or contractors.
- (5) The procuring entity may, in the first stage, engage in negotiations with any supplier or contractor whose tender has not been rejected under an open competitive bidding with respect to any aspect of its tender.
- (6) In the second stage of the two tender proceedings, the procuring entity:
 - (a) Shall invite suppliers or contractors whose tenders have not been rejected to submit final tenders with prices on a single set of specifications;
 - (b) May, in formulating the specifications, delete or modify any aspect of the technical or quality characteristics of the goods, works or services to be procured together with any criterion originally set out on these documents, evaluate and compare tenders and ascertain the successful tender;
 - (c) May add new characteristics or criteria that conform with this Law;
 - (d) Shall communicate to suppliers or contractors in the invitation to submit final tenders, any deletion, modification or addition; and
 - (e) May permit a supplier or contractor who does not wish to submit a final tender to withdraw from the tendering proceedings.

(7) The final tenders shall be evaluated and compared in order to ascertain the successful tender as defined in an open competitive bid.

42.(1) Subject to the approval by the Bureau, a procuring entity may for reasons of economy and efficiency engage in procurement by means of restricted tendering if :

**Restricted
Tendering**

(a) the goods, works or services are available only from a limited number of suppliers or contractors;

(b) the time and cost required to examine and evaluate a large number of tenders is disproportionate to the value of the goods, works, or services to be procured;
or

(c) the procedure is used as an exception rather norm.

(2) Where a procuring entity engages in restricted tendering on the basis that;

(a) the goods, works and services are available only from a limited number of suppliers or contractors, it shall invite tenders from all suppliers and contractors who can provide the goods, works, and services; and

(b) the time and cost required to examine and evaluate a large number of tenders is disproportionate to the value of the goods, works or services, it shall select in a non-discriminatory manner of the number of suppliers contractors to ensure effective competition.

(3) For the purposes of subsection (2) of this Section, the procuring entity shall cause a notice of the selected tendering proceedings to be published in the Procurement Journal.

(4) The provisions of this Law regarding the open competitive bidding procedure shall apply to the selective tendering proceedings, except to the extent that those provisions are varied by this Section.

- 43.(1) A procuring entity may carry out procurements by requesting for quotations from suppliers or contractors where the value of the goods or works to be procured does not exceed a sum that shall be set in the procurement regulation. **Request for Quotations**
- (2) Generally quotations shall be obtained from at least 3 unrelated contractors or suppliers.
- (3) Each contractor or supplier from whom a quotation is requested shall:
- (a) be informed whether any factors other than the charges for the goods, works or services themselves, such as any applicable transportation and insurance charges, customs duties and taxes are to be included in the price; and
- (b) give only one quotation and shall not be allowed to change or vary the quotation.
- (4) No negotiation shall take place between a procuring entity and a contractor or supplier with respect to a quotation.
- (5) The procurement shall be awarded to the qualified contractor or supplier that gives the lowest priced responsive quotation.
- 44.(1) A procuring entity may carry out any emergency procurement where: **Direct Procurement**
- (a) Goods, works or services are only available from a particular supplier or contractor, or if a particular supplier or contractor has exclusive rights in respect of the goods, works or services, and no reasonable alternative or substitute exists;
- (b) There is an urgent need for the goods, works or services and engaging in tender proceedings or any other method of procurement is impractical due to unforeseeable circumstances giving in the urgency

which is not the result of dilatory conduct on the part of the procuring entity;

- (c) Owing to a catastrophic event, there is an urgent need for the goods, works or services, making it impractical to use other methods of procurement because of the time involved in using those methods;
- (d) A procuring entity which has procured goods, equipment, technology or services from a supplier or contractor, determines that:
 - i. Additional supplies need to be produced from that supplier or contractor,
 - ii. Because of standardization,
 - iii. There is need for compatibility with existing goods, taking into account the effectiveness of the original procurement in meeting the needs of the procurement entity,
 - iv. The limited size of the proposed procurement in relation to the original procurement provides justification,
 - v. The reasonableness of the price and the unsuitability of alternatives to the goods or services in question merits the decision.
- (e) The procuring entity seeks to enter into a contract with the supplier or contractor for research, experiment, study or development, except where the contract includes the production of goods in quantities to establish commercial viability or recover research and development costs; or
- (f) The procuring entity applies this Law for procurement that concerns State Security, and determines that single source procurement is the most appropriate method of procurement.

(2) The procuring entity:

- (a) May procure the goods, works or services by inviting a proposal or price quotation from a single supplier or contractor;
- (b) Shall include in the record of procurement proceedings a statement of the grounds for its decision and the circumstances in justification of single source want of procurement.

45.(1) A procuring entity may for the purpose of this Law, carry out an emergency procurement where:

**Emergency
Procurement**

- (a) The State or Country is either seriously threatened by or actually confronted with a disaster, catastrophe, war, insurrection or Act of God;
- (b) The condition of or quality of goods, equipment, building or public owned capital goods may seriously deteriorate unless action is urgently and necessarily taken to maintain them in their actual value or usefulness; or
- (c) A public project may be seriously delayed for want of an item of minor value.

(2) In an emergency situation, a procuring entity may direct contracting of goods, works and services.

(3) All procurements made under emergencies shall be handled with expedition but along principles of accountability, due consideration being given to the gravity of each emergency.

(4) Immediately after the cessation of the situation warranting any emergency procurement, the procuring entity shall file a detailed report thereof with the Bureau which shall verify same and if appropriate issue Certificate of "No Objection".

PART IX – PROCUREMENT CONSULTANT (SERVICES)

46. Where a procuring entity wishes to procure services for its needs which are precise and ascertainable;
- Expressions of interest to provide services for ascertained needs.*
- (a) It shall solicit for expressions of interest or applications to pre-qualify to provide the services by publishing a notice to that effect in at least one (1) National Newspapers and the Procurement Journal;
- (b) Where the value of the services to be procured is less than one million naira, or with approval of the Bureau, of such a low value that only State Consultants would be interested, the procuring entity may without placing any notice request at least 3 and not more than 10 consultants or service providers to make proposals for the provision of the services in a format stipulating;
- i. a statement of qualifications of the consultant to provide the service;
 - ii. a statement of understanding of the procuring entity's needs;
 - iii. the methodology for providing service;
 - iv. the time frame for providing service; and
 - v. the cost or fee for the service.
47. (1) A procuring entity wishing to procure services for its needs may do so by requesting for proposals when it intends to enter into a contract for the purpose of research, experiment, study or development, except where the contract includes the production of goods in quantities sufficient to establish their commercial viability or to recover research and development cost.
- Request for Proposals to Provide Services for Unascertained needs.*
- (2) The procuring entities shall procure the services of consultants by soliciting for expressions of interest by publishing a notice to that effect in a National newspaper and the procurement journal.
- (3) A procuring entity may direct requests to a limited number of consultants, requesting proposals for the

provision of service if:

- (a) the services are only available from not more than 3 consultants;
- (b) the time and cost required to examine and evaluate a large number of proposals would be disproportionate to the value of the services to be performed, provided, that it invites enough consultants to ensure transparent competition; or
- (c) it is in the interest of State defence and security or similar reason of confidentiality.

48.(1) Request for proposals shall include:

***Content of the
requests for
proposal***

- (a) the name and address of the procurement entity;
- (b) a requirement that the proposals are to be prepared in the English Language;
- (c) the manner, place and deadline for the submission of proposals;
- (d) a statement to the effect that the procuring entity reserves the right to reject proposals;
- (e) the criteria and procedures for the evaluation of the qualifications of the consultants;
- (f) the requirements on documentary evidence or other information that shall be submitted by consultants to demonstrate their qualifications;
- (g) the nature and required characteristic of the services to be procured including the location where the services are to be provided and the time when the services are to be provided;
- (h) whether the procuring entity is seeking proposals on various possible ways of meeting its needs;

- (i) a requirement that the proposal price is to be expressed in Nigerian currency;
 - (j) the manner in which the proposal price is to be expressed, including a statement on whether the price covers elements apart from the cost of services, such as reimbursements for transportation, lodging, insurance, use of equipment, duties or taxes;
 - (k) whether the procedure to ascertain the successful proposal shall be based on the lowest cost or quality and cost or a combination of the lowest, quality and criteria other than cost but stipulated in the request for proposals; and
 - (l) a short list to be made of only State consultants for consulting assignment contract within a set threshold in the procurement regulation provided that State consultants possess such requisite skills.
- (2) The procuring entity shall provide the same information to every consultant requested to submit proposals.
49. (1) A consultant shall be allowed to request for clarification on the request from the procuring entity and such request may be made within a reasonable time to be specified.
- (2) A procuring entity may, whether on its initiative or as a result of a request for clarification by a consultant, modify the request for proposals by issuing an addendum at any time prior to the deadline for submission of proposals.
- (3) The addendum shall be communicated promptly before the deadline for the submission of proposals to the short listed consultants to whom the procuring entity has provided the request for proposals and shall be binding on those consultants.
- (4) If the procuring entity convenes a meeting of consultants, it shall prepare minutes of the meeting containing the issues submitted at the meeting for clarification of the request for proposal and its responses to those issues,

**Clarification
and
Modification of
requests for
proposals.**

without identifying the sources of the request for clarifications.

- (5) The minutes shall be provided promptly before the deadline for the submission of the proposals to the consultants participating in the selection proceedings to enable them take the minutes into account in preparing their proposals.
- 50.(1) The procuring entity shall allow sufficient time for the preparation and submission of the requested proposals but shall in no case give less than 30 days between the issue of the notice or request and the deadline for submission.

**Submission of
Proposals**

- (2) The technical and financial proposals shall be submitted simultaneously but in separate envelopes.
- (3) A proposal received after the deadline for submission of proposals shall be returned to the sender unopened.
- (4) Immediately after the deadline for submission of the proposals the technical proposals shall be opened for evaluation whilst the financial proposals shall remain sealed and kept in a secure bid box until they are opened publicly.
- (5) The technical evaluation committee shall not have access or insight to the financial proposals until the evaluations including any Tender Boards review are concluded.

- 51.(1) The procuring entity shall establish criteria to evaluate the proposals and prescribe the relative weight to be accorded to each criterion and the manner in which they are to be applied in the evaluation of;

**Criteria for
Evaluation of
Proposal**

- (a) The qualification, experience, reliability, professional and managerial competence of the consultant or service provider and of the personnel to be involved

- in providing the services;
 - (b) The effectiveness of the proposal submitted by the consultant or service provider in meeting the needs of the procuring entity;
 - (c) The proposal price, including any ancillary or related cost;
 - (d) The effect that the acceptance of the proposal will have on the balance of payments position and foreign reserves of the government, the extent of participation by local personnel, the economic development potential offered by the proposal, including domestic investment or other business activity, the encouragement or employment, the transfer of technology, the development of managerial, scientific and operational skills; and counter trade arrangements offered by consultant or service provides; State defense and security considerations.
 - (2) A procuring entity may accord a margin of preference for domestic consultants or service providers, which shall be calculated in accordance with the regulations and guidelines as issued from time to time by the Bureau and shall be reflected in the record of the procurement proceedings.
- 52.(1) The procuring entity shall select the successful proposal by either choosing the proposal with:
- (h) the lowest evaluation price; or
 - (ii) the best combined evaluation in terms of the general criteria set out in the request for proposals and the price quoted.
- (2) The procuring entity shall include in the record of procurement a statement of the grounds and circumstances of which it relied to select either of the procedures in sub-section (1) of this section.
- (3) Nothing in this section shall prevent the procuring entity

**General
Selection
Procedure
(Services)**

from resorting to the use of any impartial panel of experts to make the selection.

- 53.(1) Where the procuring entity elects to choose the successful proposal based on technical and price factors, it shall establish a weighty with respect to quality and technical price of the proposals in accordance with such criteria and the relative weight and manner of application of the criteria as stipulated in the request for proposals; and then
- (2) The procuring entity shall compare the prices of those proposals that have attained a rating at or above the threshold;
- (3) The procuring entity shall notify the consultants whose proposals did not meet the minimum qualifying mark or were non responsive to the invitation for proposals and terms of reference after the evaluation of quality is completed within a period of 14 working days after the decision has been taken by the procuring entity;
- (4) The name of the qualifying consultants, the quality scores for technical component of the proposal shall be read aloud and recorded alongside the price proposed by each consultant or service provider when the financial proposals are opened;
- (5) The procuring entity shall prepare the minutes of public opening of financial proposals which shall be part of the evaluation report and shall retain this record.
- (6) The successful proposals shall be;
- (a) the proposals with the best combined evaluation in terms of the criteria established under subsection (1) of this Section from price in the case of quality and cost-based selection;
 - (b) the proposals with the lowest price in the case of least-cost selection; or
 - (c) the highest ranked technical proposal within the

***Procedure for
selection of
Proposal
where price is
a factor***

budget.

- (7) The consultants with the winning proposal shall be invited for negotiations, which shall focus mainly on the technical proposals.
- (8) The proposed unit rates for staff-months and reimbursable shall not be negotiated unless there are exceptional reasons.

54.(1) Where the procuring entity elects to make a quality based selection, based on consultant's qualifications or single-source selection, it shall engage in negotiations with consultants in accordance with this Section.

**Selection
procedure
where price is
not a factor**

- (2) The procuring entity shall;
 - (a) Establish a weight with respect to quality and price of the proposals;
 - (b) Invite for negotiations on the price of its proposals, the consultant that has attained the best rating in accordance with Sub-Section (1) of this Section;
 - (c) Inform the consultants that attained ratings above the weight that may be considered for negotiations if the negotiations with the consultant with the best rating do not result in a procurement contract; and
 - (d) Inform the consultants with the best rating, that it is terminating the negotiations if it becomes apparent to the procuring entity that the negotiations with that consultant, invited under paragraph (ii), will not result in a procurement contract; and
- (3) The Procuring entity shall, if negotiations with the consultant with the best rating fails, invite the consultant that obtained the second best rating, and if negotiations with that consultant do not result in a procurement contract, the procuring entity shall invite the other suppliers or contractors for negotiations on the basis of their rating until it arrives at a contract or rejects the

remaining proposals.

- (4) The procuring entity shall treat proposals and any negotiations on selection procedure as confidential and avoid the disclosure of their contents to competing consultants

PART X – PROCUREMENT SURVELANCE AND REVIEW

55.(1) The Bureau:

*Bureau to
recommend
investigation*

- (a) May review and recommend for investigation by any relevant authority any matter related to the conduct of procurement proceedings by a procuring entity, or the conclusion or operation of a procurement contract, and
- (b) Shall refer the matter to a relevant authority for investigation, if it determines that a criminal investigation is necessary.
- (2) The relevant authority may in the course of investigation:
- (a) Require an officer, employee or agent of the procuring entity or bidder, supplier, contractor or consultant to produce any books, records, accounts, or documents;
- (b) Search premises for any books, records, accounts or documents;
- (c) Examine and make extracts from and copies of books, records, accounts or documents of any procuring entity, bidder, supplier, contractor or consultant;
- (d) Remove books, records, accounts or documents of the procuring entity, bidder, supplier, contractor or consultant for as long as may be necessary to examine them or make extracts from or copies of them but the investigator shall give a detailed receipt for the books, records, accounts or documents involved and removed;

- (e) Require an officer, employee or agent of the procurement entity or bidder, supplier or contractor or consultant:
 - (i) to explain an entry in the books, records, accounts or documents; and
 - (ii) to provide the investigator with information concerning the management of activities of the procurement entity or bidder as may be reasonably required.
 - (f) Explain an entry in books, records, accounts or documents; and
 - (g) Provide the investigator with information concerning the management or activities of the procurement entity or bidders as may be reasonably required.
- (3) The Bureau may, pursuant to the advice of the procuring entity, results of its review of a procurement or report of investigation by a relevant Government Agency issue a variation order requiring a contractor at his own expense to repair, replace, or to do anything in his or her contract left undone or found to have been carried out with inferior or defective materials or with less skill and expertise than required by the contract or award.
- (4) The Bureau shall, if satisfied that there has been a contravention of this law, regulation, procurement proceedings or procurement contract direct the contravention by doing any of the following:
- (a) nullification of the procurement proceedings;
 - (b) cancellation of the procurement contract;
 - (c) ratification of anything done in relation to the proceedings; or

- (d) issuance of a Compliance order to the contractor;
 - (e) a declaration consistent with any relevant provisions of the law.
- (5) On completion of the investigation, the relevant authority shall, if an offence is disclosed, take all necessary steps to commence prosecution and inform the Bureau and the procuring entity accordingly, but where no offence is disclosed, the file shall be closed and the Bureau and procuring entity shall be duly informed.
- 56.(1) A bidder or potential bidder that has been wrongfully excluded may seek administrative review for any omission or breach by a procuring or disposing entity under the provisions of this Law, or any regulations or guidelines made under this law or the provisions of bidding documents. **Administrative Review**
- (2) A complaint by a bidder against a procuring or disposing entity shall first be submitted in writing to the accounting officer within fifteen working days from the date the bidder first became aware of the circumstances giving rise to the complaint or should have become aware of the circumstances, whichever is earlier.
 - (3) Upon receipt of a complaint, the accounting officer shall make a decision in writing within 15 working days indicating the correct measures to be taken, if any, including the suspension of the proceedings where he deems it is necessary and giving reasons for his decision.
 - (4) If the bidder is not satisfied with the decision of the accounting officer the bidder may make a complaint to the Bureau within 10 working days from the date of communication of the decision of the accounting officer.
 - (5) Upon receipt of a complaint, the Bureau shall promptly:
 - (a) Give notice of the complaint to the respective procuring or disposing entity and suspend any further action by the procuring entity or the

disposing entity until the Bureau has settled the matter;

- (b) Unless it dismisses the complaint:
- i. Prohibit a procuring or disposing entity from taking any further action;
 - ii. Nullify in whole or in part an unlawful act or decision made by the procuring or disposing entity
 - iii. Declare the rules or principles that govern the subject matter of the complaint, and
 - iv. Revise an improper decision by the procuring or disposing entity or substitute its own decision for such a decision.
- (6) Before taking any decision on complaint, the Bureau shall notify in writing all interested bidders of the complaint and take into account representations from the bidders and from the respective procuring or disposing entity.
- (7) The Bureau shall make its decisions within 21 working days after receiving the complaint, stating the reasons for its decisions and remedies granted, if any,
- (8) Where the Bureau fails to render its decision within the stipulated time, or the bidder is not satisfied with the decision of the Bureau, the bidder may appeal to the State High Court within 30 days after the receipt of the decision of the Bureau, or expiration of the time stipulated for the Bureau to deliver a decision.

PART XI – DISPOSAL OF PUBLIC PROPERTY

- 57.(1) For the purposes of this Law every procuring entity shall also be disposing entity.

*Disposal of
Public
Property*

- (2) The open competitive bidding shall be the primary source of receiving offers for the purchase of any public property offered for sale.
 - (3) The Bureau shall, with the approval of the Council:
 - (a) Determine the applicable policies and practices in relation to the disposal of all public property;
 - (b) Issuing guidelines detailing operational principles and organizational modalities and rules to be adopted by all procuring entities engaged in the disposal of public property; and
 - (c) Issue standardization document, monitor implementation, enforce compliance and set reporting standards that shall be used by all procuring entities involved in the disposal of public property.
 - (4) For the purpose of this Law, public property does not include;
 - (a) Shares, stocks and bonds.
 - (5) The means of the disposal of public assets shall include:
 - (a) sale and rental;
 - (b) lease and hire purchase;
 - (c) franchise and auction;
 - (d) transfer from one government agency to another with or without financial adjustment; and
 - (e) offer to the Public at an authorized variation.
- 58.(1) Before slating any public property for disposal the accounting officer (whether acting in his own authority or at the direction of any superior or other authority) in charge of any public property set for such property by an independent evaluator or such professional with the appropriate competence to carry out the valuation.

*Planning of
disposal*

- (2) The disposal of assets whether or not listed in the assets register for a procuring entity shall be planned and integrated into the income and expenditure budget projection of the procuring entity.
- (3) The disposal of assets referred to in subsection (2) of this section shall be timed to take place when the most advantageous returns can be obtained for the asset in order to maximize revenue accruing to the government.
- (4) All procuring entities shall distribute responsibilities for the disposal of public property between the procurement unit and the Tenders Board in accordance with the rules made in that regard.

PART XII – CODE OF ETHICS

- 59.(1) The Bureau shall, with the approval of the Council, stipulate a Code of Ethics for all public officers, suppliers, contractors and service providers with regards to the standards of conduct acceptable in matters involving the procurement and disposal of public assets.
- (2) The conduct of all persons involved with public procurement, whether as official of the Bureau, a procuring entity, supplier, contractor or service provider shall at all times be governed by principles of honesty, accountability, transparency, fairness and equity.
- (3) All officers of the Bureau, members of Tenders Board and other persons that may come to act regarding the conduct of public procurements shall subscribe to an oath as approved by Council.
- (4) These principles shall apply at all times, particularly when:
 - (a) making requisition for or planning of procurements;
 - (b) preparing solicitation documents;
 - (c) receiving offers in response to any form of solicitation towards a procurement or disposal'

*Code of Ethics
for Public
Procurement*

- (d) evaluating and comparing offers confidentially and in complete neutrality;
 - (e) protecting the interest of all parties without fear or favour; and
 - (f) obviating all situations likely to render an officer vulnerable to embarrassment or undue influence.
- (5) All public officers shall handle public procurement and disposal of assets by:
- (a) ensuring adequate time for preparing offers;
 - (b) complying with this Law and all derivative regulations; and
 - (c) maintaining strict confidentiality until completion of a contract.
- (6) All public officers involved in public procurement and disposal of assets shall maintain the highest standards of ethics in their relationship with persons, real or corporate, who seek government commerce whether as a bidder, supplier, contractor or service provider by developing transparent, honest and professional relationships with such persons.
- (7) Every public officer involved directly or indirectly in matters of public procurement and disposal of assets shall:
- (a) divest himself of any interest or relationships which are actually or potentially inimical or detrimental to the best of government and the underlining principles of this Law; and
 - (b) not engage or participate in any commercial transaction involving the State Government, its ministries, extra-ministerial departments, or

corporations where his capacity as public officer is likely to confer an unfair advantage, pecuniary or otherwise, on him or any person directly related to him.

- (8) Any person engaged in the public procurement and disposal of assets who has assumed, or is about to assume a financial or other business outside business relationship that might involve a conflict of interest, must immediately declare to the authorities any actual or potential interest.
- (9) Such a declaration shall be given such consideration at the relevant level as is necessary so that, where it is seen that remedial action is taken, a conflict of interest is present.
- (10) A conflict of interest exists where a person:
 - (a) possesses an interest outside his official duties that materially encroaches on time or attention which should otherwise be devoted to affairs of government;
 - (b) possesses a direct or indirect interest in or relationship with bidder, supplier, contractor or service provider that is inherently unethical or that may be implied or constructed to be, or make possible gains due to the person's ability to influence dealings;
 - (c) entertains relationships which are unethical, rendering his attitude partial toward the outsider for personal reasons or otherwise inhibit the impartiality of the person's business judgment;
 - (d) places by acts or omissions the procuring entity he represents or the government in an equivocal, embarrassing or ethically questionable position;
 - (e) entertains relationship compromising the reputation

or integrity of the procuring entity he represents or the government;

- (f) receives benefits by taking personal advantage of an opportunity that properly belongs to the procuring entity he represents of the government;
 - (g) creates a source of personal revenue or advantage by using public property which comes into his hands either in the course of his work or otherwise; and
 - (h) discloses confidential information being either the property of his procuring entity, the government or to a supplier, contractor or service provider to unauthorizaed persons.
- (11) A person involved in the disposal of assets shall not either by a third party or by himself be interested in any manner in buying directly or indirectly these assets and shall not have or obtain any type of advantage or revenue from the disposal for any period of three years after the disposal.

PART XIII – OFFENCES

- 60.(1) Any person who contravenes any provision of this Law commits an offence and is liable on conviction:
- (a) If he is not a public officer, to a term of imprisonment for not less than 5 years but not exceeding 10 years without an option of fine.
 - (b) If he is a public officer, to a term of imprisonment for 5 years with summary dismissal from public office.
- (2) Any offence in contravention of this Law shall be tried by the State High Court.
- (3) The following shall also constitute offences under this Law:
- (a) entering or attempting to enter into a collusive

*Offences
relating to
public
procurement*

agreement, whether enforceable or not, with supplier, contractor or service provider where the prices quoted in their respective tenders, proposals or quotations are or would be higher than would have been the case had there not been collusion between the persons concerned.

- (b) to conduct or attempt to conduct procurement fraud by means of fraudulent and corrupt acts, promises, threats, unlawful influence, undue interest, agreement, corruption, bribery or other actions;
 - (c) directly, indirectly, or attempting to influence in any manner the procurement process to obtain an unfair advantage in the award of a procurement contract;
 - (d) splitting of tenders to enable the evasion of monetary thresholds set;
 - (e) bid rigging;
 - (f) altering any procurement document with intent to influence the outcome of a tendering proceeding;
 - (g) uttering or using fake documents or encouraging their use;
 - (h) willful refusal to allow the Bureau or its officers to have access to any procurement records.
- (4) Any legal person that contravenes any provision of this law commits an offence and is liable on conviction to a cumulative penalty of:
- (a) Debarment from all public procurements for a period of not less than 5 years;
 - (b) A fine equivalent to the value of the procurement in issue.
- (5) Where any legal person shall be convicted pursuant to the sub-section (4) of this section every director of the

company as listed on its records at the Corporate Affairs Commission shall be guilty of an offence and, is liable on conviction to a term of imprisonment of not less than 3 years but not exceeding 5 years without an option of fine and restitution.

- (6) An alteration pursuant to sub-section (3) (f) of this section shall include but not limited to:
- (a) inserting of documents such as bid security or tax clearance certificate which were not submitted at bid opening; and
 - (b) request for clarification in a manner not permitted under this Law.
- (7) Collusion shall be presumed from a set of acts from which it can be assumed that there was an understanding, implicit formal or informal, overt or covert under which each person involved reasonably expected that the other would adopt a particular course of action which would interfere with the faithful and proper application of the provisions of this Law.
- (8) Bid rigging pursuant to sub-section (3) (e) of this section means an agreement between persons whereby:
- (a) Offers submitted have been pre-arranged between them; or
 - (b) Their conduct has had the effect of directly or indirectly restricting free and open competition, distorting the competitiveness of the procurement process and leading to an escalation or increase in costs or loss of value to the State Treasury.

PART XIV – MISCELLANEOUS

- 61.(1) The fixing of the seal of the Bureau shall be authenticated by the signature of the Special Adviser/Director General of the Bureau or any other person generally or especially

Miscellaneous

authorized to act for that purpose by the Council.

- (2) Any contract or instrument which, if made or executed by a person not being a body corporate, would not be required to be under seal may be made or executed on behalf of the Bureau by the director General or any person generally or specially authorized to act for that purpose by the Council.
- (3) Any document purporting to be a document duly executed under the seal of the Bureau shall be received as evidence and shall, unless and until the contrary is proved, be presumed to be so executed.
- (4) The validity of any proceedings of the Council or of a Committee thereof shall not be adversely affected by any vacancy in the membership of the Council or Committee, or by any defect in the appointment of a member of the Council or of a Committee, or by reason that a person not entitled to do so took part in the proceedings of the Council or committee.
- (5) "Subject to the provisions of this law in section 19 regarding thresholds for procurement by the appropriate and approving authorities for the council of public procurement there is hereby established Imo State Council of Public Procurement and Price Intelligence".

This printed impression has been carefully compared by me with the Bill which has been passed by the House of Assembly and found by me to be a true and correct printed copy of the said Bill.

OBINNA PAUL UFOMADU
Ag. Clerk of the House of Assembly
Imo State of Nigeria

Assented to by me this..... day of, 2010



CHIEF IKEDI OHAKIM
Governor
Imo State of Nigeria

Assent withheld by me thisday of, 2010

CHIEF IKEDI OHAKIM
Governor
Imo State of Nigeria

Passed again by the Imo House of Assembly by two-thirds majority this
Day of, 2010.



RT. HON. CHIEF GOODLUCK NANAH OPIAH
Speaker
Imo State House of Assembly

